Fact Sheet: State Bar Reform Chronology

BACKGROUND

Reforms to increase oversight, improve the discipline system, and foster a culture of integrity have been underway at the State Bar for nearly a decade. In 2014, the Board of Trustees initiated a series of staffing changes that reflected a significant cultural shift at the State Bar. A new leadership team was brought in to initiate reforms that continue to this day.

ACCOUNTABILITY AND OVERSIGHT

- Governance in the Public Interest Task Force Report (2017)
  - Calls for a smaller, nonelected Board of Trustees and elimination of elected officers.
- Legislature spurs State Bar’s rebirth (2018)
  - Trade association functions spun off to separate organization.
  - Eliminated elected Board members and officers. Proportional increase in nonattorney Trustees elevates public protection focus.
- New performance dashboards created for Chief Trial Counsel (CTC) and Special Deputy Trial Counsel (SDTC) (2022–2023) Interactive public dashboards reflect key performance metrics for the Office of the Chief Trial Counsel (OCTC) and the conflict counsel program (SDTC or 2201 program) to increase visibility and accountability.
- Full Board sits as Regulation and Discipline Committee (2022) Change reflects Board’s unanimous commitment to ensuring appropriate oversight of the discipline system.
- Office of Public Trust Liaison launches (2023) New independent function helps the public navigate the State Bar’s processes for attorney complaints and admissions.

IMPROVEMENTS TO ATTORNEY DISCIPLINE SYSTEM

- Attorney fingerprinting records (2019) State Bar refingerprints 190,000 attorneys to enable automated criminal record tracking, remedying a problem that had been unresolved since the late 1980s.
- New Chief Trial Counsel appointed/confirmed (2021–2022) Board appoints George S. Cardona as CTC; approved by the Senate in 2022, the first such confirmation in 10 years.
- New CTC implements numerous reforms (2022)
  - Pilot program to enhance investigations of client trust account (CTA) overdrafts and other CTA-related complaints.
  - Clearer guidance on use of nonpublic measures to close complaints.
  - New policies to increase independence of, and Board exposure to, semiannual random audits of closed complaints.
- Client Trust Account Protection Program approved/implemented (2021–2022) The new program empowers the State Bar, for the first time, to require attorneys to report CTA information annually. The program is implemented in December 2022.
- First forensic accountant hired (2022) To strengthen investigations of CTA violations, OCTC begins hiring forensic accountants.
- New policy on complaint withdrawals (2022). New policy clarifies that complaining witness’s withdrawal of a complaint cannot be sole basis for closure.
- New procedures for attorneys with multiple complaints (2022–2023)
  - Review underway of attorneys with 40+ complaints over the last five years.
  - Followed by a review of attorneys with 15+ complaints.
Automated process for identifying patterns of prior complaints established (2022–2023)
- Random audit procedures modified to include a sample of those with 15+ complaints.

**A CULTURE OF INTEGRITY AND TRANSPARENCY/PREVENTING CONFLICTS**

- Fiscal policy reforms (2017) Board approves changes to eliminate spending previously allowed for professional association functions: no spending on alcohol, no use of resort-style hotels for conferences, no third-party sponsorships.
- File review of Girardi closed complaints leads to investigation of Girardi complaint handling (2021) After a review of the files on Girardi closed complaints indicated numerous errors in how they were handled, Halpern May Ybarra Gelberg LLP is retained to investigate whether handling of past discipline complaints against Girardi was affected by his connections to or influence at the State Bar.
- Strengthening policies governing use of State Bar and personal informational technology equipment, email, and other communications channels. (2022)
- Girardi complaint history disclosed (2022) Board discloses information about the four-decade history of 205 disciplinary matters—complaints and investigations—connected to now-disbarred attorney Thomas V. Girardi.

**Improvements to conflicts counsel program**

- Professionalized conflicts counsel (2016) Board approves funding to transition SDTCs from volunteer to compensated status.
- Administration of conflicts counsel professionalized (2016) Internal program management transitions from Executive Office to OGC and professional part-time independent administrator hired.
- Compensation increased for SDTCs (2021) Board approves increase in hourly pay for SDTCs to enhance recruitment and retention of quality and productive attorneys.
- Full-time SDTC administrator hired (2022) Board approves hire of Stacia Laguna as first full-time SDTC Administrator, increasing efficiency of conflict case handling.

**Preventing conflicts of interest**

- Online reporting of potential Rule 2201 conflicts adopted (2018) Mandatory annual process launches to identify relationships with licensees that may give rise to conflicts.
- Incompatible activities policy adopted (2021) Policy adopted to identify employee activities that may be in conflict with or inimical to their job duties.
- Form 700 automated (2021) Increased ability to track and audit timely completion.
- New policies/procedures in OCTC regarding conflicts of interest, gifts, and outside employment (2022)
  - Conflicts of interest database integrated with case management system to improve conflict monitoring.
  - Conflict checks now required as cases are assigned and closed.
  - Stronger limitations on gifts and outside employment.
- Rule 2201 conflicts questionnaire updated (2022) Questions are revised and integration with case management system is improved.
- Conflicts of interest policies/procedures improved (2023) Board approves initiatives to strengthen conflicts of interest reporting, training, and compliance reviews.
- State Bar-specific whistleblower policy (2023) A generic policy has been in place for years. Currently in development is a more robust whistleblower complaint and investigation process that will provide for independent investigation of whistleblower complaints.